GOVERNMENT OF ANDHRA PRADESH
ABSTRACT

Panchayat Raj & Rural Development - The Fifteenth Finance Commission (FFC) Grants to the Local Bodies – Operational Guidelines for release and utilization of Grants – Orders – Issued.

PANCHAYAT RAJ & RURAL DEVELOPMENT (PTS.II) DEPARTMENT

G.O.MS.No. 680 **Dated: 02-11-2020**

Read the following:

1. Lr. D.O.No.G- 39011/2/2017-FD, Dt.20/02/2020 of the Joint Secretary, Government of India, Ministry of Panchayat Raj, New Delhi.
2. Lr.No.s-11011/1/2020-SBM-DDWS, Dt.17/03/2020 of the Secretary, Government of India, Ministry of Jal Shakti, Department of drinking Water&Sanitstion, New Delhi & the Secretary, Government of India, Ministry of Panchayat Raj, NewDelhi.
3. Lr.No.15(2)FC-XV/FCD/2020-25, Dt.01.06.2020 of the Director(FCD), Government of India, Ministry of Finance, Department of Expenditure(Finanace Commission Division)
4. Lr.J-11017/08/2020-RE-VII, Dt.12/06/2020 of the Ministry of Rural Development Mahatma Gandhi NREGA Division, Government of India.
5. From the Commissioner, PR&RD, Lr.No. 567/CPR&RD/H1/2018, dt.27-07-2020.

>><<

O R D E R:

The Fifteenth Finance Commission was constituted by the President of India in 2017 which was mandated to recommend the measures needed to augment the consolidated funds of the State to supplement the resources of the Panchayats and Municipalities during the period from 2020-2025.

2. The Ministry of Panchayat Raj, Government of India in the reference letter 1st read above have requested the State Government to decide the allocations of both basic and tied grants to the respective tiers of Panchayats/ Rural Local Bodies (RLBs) within the bands of percentage prescribed by the Fifteenth Finance Commission (FFC).

3. The Ministry of Panchayat Raj, Government of India, in the reference letter 2nd read above have communicated an advisory for utilization of Fifteenth Finance Commission (FFC) Grants for rural local bodies for provision of Drinking Water & Sanitation services and requested that priority may be given to cover all the Drinking Water and Sanitation related activities.

4. The Ministry of Finance, Department of Expenditure, Government of India, in the reference letter 3rd read above have communicated the Operational Guidelines for the implementation of the recommendations on the local body grants contained in the Chapter 5 of the Fifteenth Finance Commission (FFC) Report.

5. The Ministry of Rural Development Department, Government of India, in the reference letter 4th read above have communicated Joint Guidelines for Convergence of Finance Commission Fund and Mahatma Gandhi National Rural Employment Guarantee Act(NREGA) for further compliance and implementation.

(P.T.O.)

6. The Commissioner, PR&RD in the reference letter 5th read above has furnished the consolidated draft Operational Guidelines which are prepared in Consonance with the guidelines communicated by the Government of India for Utilization of Fifteenth Finance Commission grants by the rural local bodies for the period from 2020-2025 and requested the Government to issue comprehensive guidelines for utilization of Fifteenth Finance Commission (FFC) Grants by the rural local bodies.

7. After careful consideration of the matter, the Government here by issue following guidelines for implementation in the state.

GUIDELINES TO PRIs ON 15th FINANCE COMMISSION GRANTS

i) The Fifteenth Finance Commission recommended measures needed to augment the consolidated funds of the State to supplement the resources of the rural local bodies during 2020-2025. The Government of India have communicated certain operational Guidelines for utilization of 15th Finance Commission Grants by rural local bodies for the year 2020-21.

(ii) The total Finance Commission Grants released are of two types and is in 50:50 ratio. Grants will be released in two installments in every financial Year.

1. Basic (untied) Grant.
2. Tied Grant.

Apportionment of funds among the Panchayat Raj Institutions:-

iii) The grants for each financial year will be distributed among Panchayat Raj institutions in the ratio of 70:15:15 for Gram Panchayaths, Mandal Praja Parishads and Zilla Praja Parishads respectively. These institutions will receive the 90% of grants based on 2011 census population and 10% of grants based on Area.

(iv) The Commissioner, Panchayat Raj & Rural Development shall distribute the total allotted grants in fixed ratio to District Panchayat Officers(70% of total grant), Chief Executive Officers, ZPP (15% of total grant) and Mandal Praja Parishads (15% of total grant) through Chief Executive Officers, ZPPs in the state. After receipt of Grant, the Commissioner, PR&RD shall submit the Transfer Certificate inPrescribed format to the Government.

v) The District Panchayat Officers in the State shall distribute 90% of grants based on 2011 census population and 10% of grants based on Area among the Gram Panchayats.

vi) All Chief Executive Officers, ZPPs in the State shall distribute 90% of grants based on 2011 census population and 10% of Grants based on area among the Mandal Praja Parishads (15% share).

PART-I

BASIC GRANTS

vii) The Basic grants (untied) will be released in two installments for every year and can be used by the local bodies for following location specific felt needs, except for salary or other establishment expenditure.

Gram Panchayats

- Construction and up gradation of internal Roads and drains
- Aforestation of barren lands, Community sites, Avenue Plantation and Institutional Plantation.
- Maintenance of Street lighting.
- Payment of CC charges including pending bills
- Construction and up gradation of GP building, Community Halls, Health sub centers, Anganwadi centers, veterinary centers.
- Maintenance of other Gram Panchayat assets
- Up gradation e- Panchayats(purchase of computers and other peripherals)
- Up gradation of facilities in burial grounds
- Expenditure towards Gram Panchayat Development Plan (GPDP)

Mandal Parishads

- Maintenance of Mandal Parishad buildings/Assets.
- Maintenance of Hand Pumps
- Construction and up gradation of Rural Roads
- Construction and up gradation of Schools, PHCs and Sub-centres, Veterinary hospitals.
- Aforestation of barren lands, Community sites, Avenue Plantation Institutional Plantation and procurement of accessories.
- Up gradation of facilities in burial grounds
- Up gradation e-panchayats (Purchase of computers and other peripherals)

Zilla Parishads

- Operation and Maintenance of CPWS schemes and Multi Village Schemes
- Maintenance of Zilla Parishad buildings/Assets.
- Construction and up gradation of Rural Roads
- Promotion of industries including agro and food processing.
- Up gradation of facilities in burial grounds
- Up gradation e- Panchayats(purchase of computers and other peripherals)

PART –II

Tied Grants

viii) Tied grants will be released in two installments and can be used for following basic services in Gram Panchayats, Mandal Parishads and Zilla Parishads.

a) Sanitation & maintenance of ODF status,
b) Supply of drinking water, rain water harvesting and water recycling.

ix) The local bodies shall, as far as possible earmark one half of these tied grants each to these critical services. However, if any local body has fully saturated the needs of one category, it can utilize the funds for the other category.

<u>Sanitation related activities</u>:-

- Operation and maintenance of all community assets created for the purpose of sanitation and Solid and Liquid Waste Management viz., Community Managed Sanitation Complex, Grey water management system, GOBARDHAN projects, Faecal Sludge Management projects, soak pits, compost pits.

• Collection and transportation of waste from households to village level treatment site and management of compost centers.
• Construction of Community Managed Sanitation Complex as per funding norms of SBM(G) phase II guidelines.
• Construction of community compost pits, community soak pits/ grey water management system as per funding norms of SBM(G) phase II guidelines.
• Transportation of plastic waste from village storage to Plastic Waste Management Unit at Block level.
• Retrofitting of toilets at community level group of toilets.
• Construction of drainage channels.
• Equipment for cleaning the waste management premises and safety gears for workers which may include masks/gumboots etc.
• Provision of community level segregation bins at public places (two bins system).
• Menstrual waste Management at appropriate place preferable at collection Centre which may include incinerator models approved by CPCB/SPCB.
• Scaling up of GOBAR-Dhan projects(minimum 10 per Block) as per norms under New National Biogas and Organic Manure Programme (NNBOMP) of Ministry of New and Renewable Energy.
• Remuneration/wages of Sanitation workers including green ambassadors.

Drinking water related activities:-

• Augmentation of existing water sources of drinking water viz., bore well recharge, rain water harvesting viz., check dams, rehabilitation of water bodies, water shed and spring shed management etc,.
• Providing water in institutions like schools, Anganwadi centers, Health Centers.
• Retrofitting of existing water supply schemes/systems to improve service delivery for whole design period.
• Bringing water from nearby surface source, bore well, in village distribution network, overhead tank (ESR), sump, washing & bathing place for people having small houses,
• Cattle troughs etc.
• Grey water treatment and its reuse viz., stabilization pond and associated infrastructure.
• Operation and maintenance of drinking water supply and grey water management system.
• Besides of the above Zilla Parishads shall cover Operation and Maintenance of CPWS schemes along with above activities.
• Remuneration to the staff engaged for drinking water scheme.

x). **Before release of Tied grants, the following points shall be assessed**.

• Status & Maintenance of Open Defecation free local body
• Supply of drinking water, rain water harvesting and water recycling
• Uploading of GPDP and details about utilisation 15 th F.C funds on the website.
• Any other condition which may deem fit in connection with the stated objectives of the tied grant .

xi). Maintenance of audit of Accounts and submission of Utilization certificates

1. The Audit Report on the Accounts of Gram Panchayats (by DPOs) and Zilla Praja Parishads and Mandal Parishads (by Chief Executive Officers, ZPPs) should furnish to the Commissioner, PR&RD every year before 31st December.

2. The Chief Executive Officers, ZPPs and District Panchayat Officers are responsible for proper utilization of 15 th Finance Commission grants by the Zilla Praja Parishads, Mandal Praja Parishads and Gram Panchayats and for submission of consolidated utilization Certificate for the District.

3. The Commissioner, PR&RD shall monitor the implementation of the scheme of audit of accounts and expenditure incurred by Rural Local Bodies.

Xii) Convergence: The Gram Panchayats can converge Finance Commission funds with Mahatma Gandhi NREGA for taking up other works which are permissible under Mahatma Gandhi NREGA and Finance Commission guidelines. Works, which are permitted for convergence, shall be initiated immediately and completed within the financial year 2020-21.

8. The Commissioner, Panchayat Raj and Rural Development, all the District Collectors, District Panchayat officers, Chief Executive Officers, Zilla Praza Parishad in the State are requested to adhere to these guidelines.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF ANDHRA PRADESH)

GOPAL KRISHNA DWIVEDI
PRINCIPAL SECRETARY TO GOVERNMENT

To
The Commissioner, Panchayat Raj and Rural Development
Andhra Pradesh, Tadepalli, Guntur district.
All the District Collectors in the State. **(through the O/o. Commissioner, PR, Tadepalli, Guntur)**
All District Panchayat Officers in the State. **(through the O/o. Commissioner, PR, Tadepalli, Guntur)**
The Engineer in Chief [Panchayat Raj], AP, Amaravati.
The Chief Engineer (Admn.) O/o the Engineer in Chief, [Rural Water Supply], Andhra Pradesh, Amaravati.
The Director, State Audit, Andhra Pradesh, Amaravati.
The Director, Treasuries and Accounts, Andhra Pradesh, Amaravati.
The Accountant General, Andhra Pradesh, Amaravati.
Copy to:
The PA to Hon'ble CS to Government, A.P.Secretariat, Velagapudi.
The Director (FDC), Ministry of Finance,
Department of Expenditure, Government of India, 11th Block,
5th Floor, CGO Complex, Lodhi Road, New Delhi 110 003.
The Finance (FC) Department.
The Panchayat Raj & Rural Development (Progs./RWS/Mdl.I) Department.
The P.S. to Prl. Secretary to Government.
Sf/Sc.

//FORWARDED :: BY ORDER//

SECTION OFFICER